

1 **R277. Education, Administration.**

2 **R277-116. Audit Procedure.**

3 **R277-116-1. Authority and Purpose.**

4 (1) This rule is authorized by:

5 (a) [Utah Constitution Article X, Section 3](#) which vests general control and supervision  
6 of public education in the Board;

7 (b) Subsection [63I-5-201](#)(4) which requires the Board to direct the establishment of  
8 an internal audit department for programs administered by the entities it governs;

9 (c) Subsection 53[~~A-1-401~~](4)(a) [E-3-401](#)(4), which allows the Board to make rules  
10 to execute the Boards duties and responsibilities under the Utah Constitution and state law;

11 (d) Subsection 53[~~A-1-402~~] [E-3-501](#)(1)(e), which directs the Board to develop rules  
12 and minimum standards regarding school productivity and cost effectiveness measures,  
13 school budget formats, and financial, statistical, and student accounting requirements for  
14 the local school districts;

15 (e) Section 53[~~A-1-404~~] [E-3-602](#), which allows the Board to approve auditing  
16 standards for school boards;

17 (f) Section 53[~~A-1-405~~] [E-3-603](#), which makes the Board responsible for verifying  
18 audits of local school districts;

19 (g) Subsection 53[~~A-17a-147~~] [F-2-204](#)(2), which directs the Board to assess the  
20 progress and effectiveness of all programs funded under the State System of Public  
21 Education; and

22 (h) Subsection 53[~~A-1~~] [E-3-401](#)(9), which gives the Board authority to audit the use  
23 of state funds by an education entity that receives state funds as a distribution from the  
24 Board.

25 (2) The purpose of this rule is to:

26 (a) outline the role of the Chief Audit [Director] Executive, Superintendent, and  
27 agency in the audit process; and

28 (b) outline the Board's procedures for audits of agencies.

29 **R277-116-2. Definitions.**

30 [(1) "Agency" means:

31 ~~— (a) an entity governed by the Board;~~

32 ~~— (b) an LEA; or~~

33 ~~— (c) a sub-recipient.]~~

34 ([2]1) "Audit committee" means a standing committee of members appointed by the  
35 Board in accordance with Board bylaws.

36 [(3) "Audit Director" means the person who:

37 ~~— (a) directs the audit program of the Board in accordance with Title 63I, Chapter 5,~~  
38 ~~the Utah Internal Audit Act and Board policies;~~

39 ~~— (b) is appointed by and reports to the audit committee; and~~

40 ~~— (c) is independent of the agencies subject to Board audit.]~~

41 ([4]2) "Audit plan" means a prioritized list of audits with associated resource  
42 requirements to be performed by the audit program that is reviewed, approved, and  
43 adopted at least annually by the Board.

44 ([5]3) "Audit program" means a department that provides internal audit services for  
45 the Board that is directed by the Chief Audit [Director] Executive.

46 (4) "Chief Audit Executive" means the person who:

47 (a) directs the audit program of the Board in accordance with [Title 63I, Chapter 5,](#)  
48 the Utah Internal Audit Act and Board policies;

49 (b) is appointed by and reports to the audit committee; and

50 (c) is independent of the agencies subject to Board audit.

51 ([6]5) "Draft audit report" means a draft audit report compiled by the Chief Audit  
52 [Director] Executive that is classified as protected under ~~[Title 63G, Chapter 2, Part 3,~~  
53 ~~Section 305, Protected records]~~ Subsection 63G-2-305(10).

54 ([7]6) "Education entity" means the same as that term is defined in Section 53[A-1]E-  
55 3-401.

56 ([8]7) "Final audit report" means a draft audit report that is approved by the audit  
57 committee and the Board as a final audit report that is classified as public under ~~[Title 63G,~~  
58 ~~Chapter 2, Part 3, Section 301, Public records]~~ Subsection [63G-2-301\(3\)\(q\).](#)

59 ([9]8) "Local administrator" means the district superintendent or charter school

60 director.

61 ([10]9) “Sub-recipient” means any entity that receives funds from an entity governed  
62 by the Board.

63 **R277-116-3. Chief Audit [Director] Executive Authority and Responsibilities.**

64 (1) The Chief Audit [Director] Executive shall:

65 (a) manage the audit program and facilitate the audit process:

66 (i) as approved and directed by the Board and audit committee;

67 (ii) in accordance with the current International Standards for the Professional  
68 Practice of Internal Auditing; and

69 (iii) in accordance with the USBE Internal Audit Department Policy and Procedure  
70 Manual.

71 (b) act as the liaison for external audits of the Board;

72 (c) maintain the classification of any public record consistent with GRAMA;

73 (d) be subject to the same penalties under GRAMA as the custodian of a public  
74 record;

75 (e) publish final reports on the Internal Audit department webpage if appropriate; and

76 (f) make a copy of the USBE Internal Audit Department Policy and Procedure  
77 Manual to the general public upon request.

78 (2) The Chief Audit [Director] Executive may contract with an LEA or other education  
79 entity to provide internal audit services to the LEA or other education entity if the contract  
80 is approved by the audit committee in accordance with Board contract policies.

81 **R277-116-4. Superintendent Authority and Responsibilities.**

82 The Superintendent shall:

83 (1) provide resources necessary to conduct the audit program including adequate  
84 funds, staff, tools, and space to support the audit program;

85 (2) facilitate communications with those charged with governance, management, and  
86 staff as requested by the Chief Audit [Director] Executive or the audit committee to ensure  
87 the access necessary to perform an audit;

88 (3) ensure access to all personnel, records, data, and other agency information that  
89 the Chief Audit [Director] Executive or staff consider necessary to carry out their assigned  
90 duties;

91 (4) notify the Chief Audit [Director] Executive of external audits of entities governed  
92 by the Board;

93 (5) notify the agency that the Chief Audit [Director] Executive shall be the liaison for  
94 an external audit;

95 (6) support the audit program as otherwise requested by the audit committee or  
96 Chief Audit [Director] Executive; and

97 (7) facilitate appropriate action by the Board on issues identified in audits by:

98 (a) sending the final management response letter and form to the governing board  
99 and local administrator of an audited agency in response to the final audit report;

100 (b) following up on final management response forms sent to the governing board  
101 and local administrator of an audited agency in accordance with timelines outlined in the  
102 management response letter, as monitored by the Chief Audit [Director] Executive, to  
103 ensure either:

104 (i) the audited agency took appropriate action;

105 (ii) the audited agency's lack of action is acceptable; or

106 (iii) implementation of a corrective action plan in accordance with Rule R277-114;

107 and

108 (c) sending the closure letter to the governing board and local administrator of an  
109 audited agency when the Board accepts the audited agency's management response.

#### 110 **R277-116-5. Agency Authority and Responsibilities.**

111 The agency shall wholly cooperate and provide the Chief Audit [Director] Executive  
112 and the internal audit staff all:

113 (1) necessary access to those charged with governance, management, and staff;  
114 and

115 (2) personnel, records, data, and other agency information that the Chief Audit  
116 [Director] Executive or staff consider necessary to carry out their assigned duties in a timely

117 manner.

118 **R277-116-6. Audit Process.**

119 (1) The Chief Audit [Director] Executive shall develop and recommend an audit plan  
120 to the Board and the audit committee based on the results of periodic risk assessments and  
121 audits.

122 (2) Once approved and adopted by the Board, the Chief Audit [Director] Executive  
123 shall implement the audit plan.

124 (3) At the initiation of an audit, the Chief Audit [Director] Executive shall, as  
125 necessary:

126 (a) send an engagement letter to the governing board and local administrator of the  
127 agency subject to the audit; and

128 (b) hold an entrance conference with the agency's governing board.

129 (4) After conducting an audit, the Chief Audit [Director] Executive shall:

130 (a) submit a preliminary draft audit report directly to:

131 (i) the audit committee;

132 (ii) the Superintendent; and

133 (iii) the governing board of the audited agency;

134 (b) hold an exit conference, if necessary, with the governing board and local  
135 administrator of the audited agency and administration to discuss the preliminary draft audit  
136 report; and

137 (c) edit the preliminary draft audit report, as appropriate, based on feedback  
138 received.

139 (5) The Chief Audit [Director] Executive shall submit a revised draft audit report  
140 directly to:

141 (a) the audit committee;

142 (b) the Board;

143 (c) the governing board and local administrator of the audited agency; and

144 (d) the Superintendent.

145 (6) Within fourteen days of the Audit Director's submission of the revised draft audit

146 report to the audited agency governing board, and after the exit conference, if applicable,  
147 the ~~[auditing]~~ audited agency's governing board shall:

148 (a) provide a written response or comment on the draft audit report to the Chief Audit  
149 ~~[Director]~~ Executive and audit committee; or

150 (b) file a written request for an extension ~~[to the audit committee]~~ with the Chief Audit  
151 Executive setting forth:

152 (i) the justification for the extension request; and

153 (ii) the extension time necessary to provide the response;

154 (7) If the a request for an extension is filed in accordance with Subsection (6)(b), the  
155 Chief Audit Executive shall respond after consulting with the Audit Committee Chair.

156 (7) Upon receiving written response and comment from the audited agency  
157 governing board, the Chief Audit ~~[Director]~~ Executive shall:

158 (a) incorporate into the draft audit report the written response, if any, received from  
159 the audited agency governing board;

160 (b) prepare Audit concluding remarks, if appropriate; and

161 (c) submit the amended draft audit report to the audit committee for  
162 recommendation.

163 (8) The audit committee may:

164 (a) recommend an amended draft audit report for approval and adoption; or

165 (b) send the amended draft audit report back to the Chief Audit ~~[Director]~~ Executive  
166 with instructions for additional review.

167 (9) Upon recommendation from the audit committee on the amended draft audit  
168 report, the Board may:

169 (a) approve and adopt an amended draft audit report as the final audit report; or

170 (b) send the amended draft audit report back to the audit committee with instructions  
171 for additional review.

## 172 **R277-116-7. Audit Reports.**

173 (1) An audit report prepared by the Chief Audit ~~[Director]~~ Executive and staff shall  
174 be based upon audits of agency programs, activities, and functions.

175 (2) An audit report prepared by the Chief Audit [Director] Executive shall include  
176 identification of any:

- 177 (a) abuse;  
178 (b) illegal acts;  
179 (c) errors;  
180 (d) omissions; or  
181 (e) conflicts of interest.

182 (3) The Chief Audit [Director] Executive shall provide, upon written request, a copy  
183 of an audit report to the Office of Legislative Auditor General or the Office of the State  
184 Auditor.

185 (4) The Chief Audit [Director] Executive shall ensure that public release of a final  
186 audit report complies with the conditions specified by the state laws and rules governing  
187 the audited agency.

188 **KEY: educational administration**

189 **Date of Enactment or Last Substantive Amendment:**

190 **Notice of Continuation:**

191 **Authorizing, and Implemented, or Interpreted Law: Art X Sec 3; ~~53A-1-401; 53A-1-~~**  
192 **~~402(1)(e); 53A-1-405; 53A-17a-147(2); 63I-5-101 through 401] [53E-3-401](#), [53E-3-501](#),~~**  
193 **[53E-3-602](#), [53E-3-603](#), [53F-2-204](#)**