

1 **R277. Education, Administration.**

2 **R277-407. School Fees.**

3 **R277-407-1. Authority and Purpose.**

4 (1) This rule is authorized under:

5 (a) [Utah Constitution Article X, Section 3](#), which vests general control and supervision  
6 over public education in the Board;

7 (b) [Article X, Section 2 of the Utah Constitution](#), which provides that:

8 (i) public elementary schools shall be free; and

9 (ii) secondary schools shall be free, unless the Legislature authorizes the imposition  
10 of fees;

11 (c) Subsection [53E-3-401\(4\)](#), which allows the Board to make rules to execute the  
12 Board's duties and responsibilities under the Utah Constitution and state law;

13 (d) Subsection [53G-7-503\(2\)](#), which requires the Board to adopt rules regarding student  
14 fees; and

15 (e) Subsection [53G-7-504](#) which authorizes waiver of fees for eligible students with  
16 appropriate documentation.

17 (2) This rule also serves to comply with the order arising from the Permanent Injunction  
18 issued in Doe v. Utah State Board of Education, [Civil No. 920903376](#) (3rd District 1994).

19 (3) The purpose of this rule is to:

20 (a) permit the orderly establishment of a system of reasonable fees;

21 (b) provide adequate notice to students and families of fees and fee waiver  
22 requirements; and

23 (c) prohibit practices that would:

24 (i) exclude those unable to pay from participation in school-sponsored activities; or

25 (ii) create a burden on a student or family as to have a detrimental impact on  
26 participation.

27 **R277-407-2. Definitions.**

28 (1) "Co-curricular activity" means ~~[an activity, course, or program, outside of school~~  
29 ~~hours, that also includes a required regular school day program or curriculum]~~the same as  
30 that term is defined in Section [53G-7-501](#).

31 (2) "Curricular activity" means the same as that term is defined in Section [53G-7-501](#).

32 ~~[(2)]~~ (3) "Extracurricular activity" means the same as that term is defined in Section  
33 [53G-7-501](#)~~[an activity or program for students, outside of the regular school day, that:~~  
34 ~~—— (a) is sponsored, recognized, or sanctioned by an LEA; and~~  
35 ~~—— (b) supplements or compliments, but is not part of, the LEA's required program or~~  
36 ~~regular curriculum].~~

37 ~~[(3)]~~(4)(a) "Fee" means something of monetary value requested or required by an LEA  
38 as a condition to a student's participation in an activity, class, or program provided, sponsored,  
39 or supported by a school.

40 (b) "Fee" includes money or something of monetary value raised by a student or the  
41 student's family through fundraising.

42 ~~[(4)]~~(5)(a) "Fundraiser," "fundraising," or "fundraising activity" means an activity or event  
43 provided, sponsored, or supported by a school that uses students to generate funds to raise  
44 money to:

45 (i) provide financial support to a school or any of the school's classes, groups, teams,  
46 or programs; or

47 (ii) benefit a particular charity or for other charitable purposes.

48 (b) "Fundraiser," "fundraising," or "fundraising activity" may include:

49 (i) the sale of goods or services;

50 (ii) the solicitation of monetary contributions from individuals or businesses; or

51 (iii) other lawful means or methods that use students to generate funds.

52 (c) "Fundraiser," "fundraising," or "fundraising activity" does not include an alternative  
53 method of raising revenue without students.

54 ~~[(5)]~~(6) "Group fundraiser" or "group fundraising" means a fundraising activity where the  
55 money raised is used for the benefit of the group, team, or organization.

56 ~~[(6)]~~(7) "Individual fundraiser" or "individual fundraising" means a fundraising activity  
57 where money is raised by each individual student to pay the individual student's fees.

58           ~~[(7)](8)~~(a) "Instructional equipment" means an activity, course, or program-related tool  
59 or instrument that:

60           (i) is required for a student to use as part of a secondary activity, course, or program;

61           (ii) typically becomes the property of the student upon exiting the activity, course, or  
62 program; and

63           (iii) is subject to fee waiver.

64           (b) "Instructional equipment" includes:

65           (i) shears or styling tools;

66           (ii) a band instrument;

67           (iii) a camera;

68           (iv) a stethoscope; and

69           (v) sports equipment, including a bat, mitt, or tennis racquet.

70           (c) "Instructional equipment" does not include school equipment.

71           ~~[(8)](9)~~(a) "Instructional supply" means a consumable or non-reusable supply that is  
72 necessary for a student to use as part of a secondary activity, course, or program.

73           (b) "Instructional supply" includes:

74           (i) prescriptive footwear;

75           (ii) brushes or other art supplies, including clay, paint, or art canvas;

76           (iii) wood for wood shop;

77           (iv) Legos for Lego robotics;

78           (v) film; and

79           (vi) filament used for 3D printing.

80           ~~[(9)](10)~~ "LEA" includes, for purposes of this rule, the Utah Schools for the Deaf and  
81 the Blind.

82           ~~[(10)](11)~~ "Noncurricular club" has the same meaning as that term is defined in Section  
83 [53G-7-701](#).

84           ~~[(11)](12)~~ "Non-waivable charge" means a cost, payment, or expenditure that:

85           (a) is a personal discretionary charge or purchase, including:

86           (i) a charge for insurance, unless the insurance is required for a student to participate  
87 in an activity, class, or program;

- 88 (ii) a charge for college credit related to the successful completion of:
- 89 (A) a concurrent enrollment class; or
- 90 (B) an advanced placement examination; or
- 91 (iii) except when requested or required by an LEA, a charge for a personal consumable
- 92 item such as a yearbook, class ring, letterman jacket or sweater, or other similar item;
- 93 (b) is subject to sales tax as described in Utah State Tax Commission Publication 35,
- 94 Sales Tax Information for Public and Private Elementary and Secondary Schools; or
- 95 (c) by Utah Code, federal law, or Board rule is designated not to be a fee, including:
- 96 (i) a school uniform as provided in Section [53G-7-801](#);
- 97 (ii) a school lunch; or
- 98 (iii) a charge for a replacement for damaged or lost school equipment or supplies.
- 99 ~~[(12)]~~(13)(a) "Provided, sponsored, or supported by a school" means an activity, class,
- 100 program, fundraiser, club, camp, clinic, or other event that:
- 101 (i) is authorized by an LEA or school, according to local education board policy; or
- 102 (ii) satisfies at least one of the following conditions:
- 103 (A) the activity, class, program, fundraiser, club, camp, clinic, or other event is managed
- 104 or supervised by an LEA or school, or an LEA or school employee in the employee's school
- 105 employment capacity;
- 106 (B) the activity, class, program, fundraiser, club, camp, clinic, or other event uses, more
- 107 than inconsequentially, the LEA or school's facilities, equipment, or other school resources;
- 108 or
- 109 (C) the activity, class, program, fundraising event, club, camp, clinic, or other event is
- 110 supported or subsidized, more than inconsequentially, by public funds, including the school's
- 111 activity funds or minimum school program dollars.
- 112 (b) "Provided, sponsored, or supported by a school" does not include an activity, class,
- 113 or program that meets the criteria of a noncurricular club as described in [Title 53G, Chapter](#)
- 114 [7, Part 7, Student Clubs](#).
- 115 ~~[(13)]~~(14)(a) "Provision in lieu of fee waiver" means an alternative to fee payment or
- 116 waiver of fee payment.

117 (b) "Provision in lieu of fee waiver" does not include a plan under which fees are paid  
118 in installments or under some other delayed payment arrangement.

119 ~~[(14)]~~(15) "Regular school day" has the same meaning as the term "school day"  
120 described in Section [R277-419-2](#).

121 ~~[(15)]~~(16) "Requested or required by an LEA as a condition to a student's participation"  
122 means something of monetary value that is impliedly or explicitly mandated or necessary for  
123 a student, parent, or family to provide so that a student may:

124 (a) fully participate in school or in a school activity, class, or program;

125 (b) successfully complete a school class for the highest grade; or

126 (c) avoid a direct or indirect limitation on full participation in a school activity, class, or  
127 program, including limitations created by:

128 (i) peer pressure, shaming, stigmatizing, bullying, or the like; or

129 (ii) withholding or curtailing any privilege that is otherwise provided to any other student.

130 ~~[(16)]~~(17) "School day" has the same meaning as defined in [R277-419-2](#).

131 ~~[(17)]~~(18)(a) "School equipment" means a durable school-owned machine, equipment,  
132 or tool used by a student as part of a secondary activity, course, or program.

133 (b) "School equipment" includes a saw, machine, and 3D printer.

134 ~~[(18)]~~(19)(a) "Something of monetary value" means a charge, expense, deposit, rental,  
135 fine, or payment, regardless of how the payment is termed, described, requested or required  
136 directly or indirectly, in the form of money, goods or services.

137 (b) "Something of monetary value" includes:

138 (i) charges or expenditures for a school field trip or activity trip, including related  
139 transportation, food, lodging, and admission charges;

140 (ii) payments made to a third party that provide a part of a school activity, class, or  
141 program;

142 (iii) classroom supplies or materials; and

143 (iv) a fine, except for a student fine specifically approved by an LEA for:

144 (A) failing to return school property;

145 (B) losing, wasting, or damaging private or school property through intentional,  
146 careless, or irresponsible behavior; or

147 (C) improper use of school property, including a parking violation.

148 ~~[(19)]~~(20)(a) "Student supplies" means items which are the personal property of a  
149 student which, although used in the instructional process, are also commonly purchased and  
150 used by persons not enrolled in the class or activity in question and have a high probability of  
151 regular use in other than school-sponsored activities.

152 (b) "Student supplies" include:

153 (i) pencils;

154 (ii) paper;

155 (iii) notebooks;

156 (iv) crayons;

157 (v) scissors;

158 (vi) basic clothing for healthy lifestyle classes; and

159 (vii) similar personal or consumable items over which a student retains ownership.

160 (c) "Student supplies" does not include items listed in Subsection ~~[(18)]~~(20)(b) if the  
161 requirement from the school for the student supply includes specific requirements such as  
162 brand, color, or a special imprint in order to create a uniform appearance not related to basic  
163 function.

164 ~~[(20)]~~(21) "Supplemental kindergarten" means an LEA program for students in  
165 kindergarten who voluntarily elect to receive additional hours of instruction beyond the LEA's  
166 regular school day for kindergarten students for an additional fee.

167 ~~[(21)]~~(22) "Supplemental Security Income for children with disabilities" or "SSI" means  
168 a benefit administered through the Social Security Administration that provides payments for  
169 qualified children with disabilities in low income families.

170 ~~[(22)]~~(23) "Temporary Assistance for Needy Families" or "TANF," means a program,  
171 formerly known as AFDC, which provides monthly cash assistance and food stamps to low-  
172 income families with children under age 18 through the Utah Department of Workforce  
173 Services.

174 ~~[(23)]~~(24)(a) "Textbook" means instructional material necessary for participation in a  
175 course or program, regardless of the format of the material.

176 (b) "Textbook" includes:

- 177 (i) hardcopy book or printed pages of instructional material, including a consumable  
178 workbook;
- 179 (ii) computer hardware, software, or digital content; and  
180 (iii) the maintenance costs of school equipment.
- 181 (c) "Textbook" does not include:  
182 (i) instructional equipment; or  
183 (ii) instructional supplies.
- 184 ~~[(24)]~~(25) "Waiver" means a full release from the requirement of payment of a fee and  
185 from any provision in lieu of fee payment.

186 **R277-407-3. Classes and Activities During the Regular School Day.**

- 187 (1) No fee may be charged in kindergarten through grade six for:  
188 (a) materials;  
189 (b) textbooks;  
190 (c) supplies, except for student supplies described in Subsection (6); or  
191 (d) any class or regular school day activity, including assemblies and field trips.
- 192 (2)(a) An LEA may charge a fee in connection with an activity, class, or program  
193 provided, sponsored, or supported by a school for a student in a secondary school that takes  
194 place during the regular school day if the fee is approved as provided in this R277-407.  
195 (b) All fees are subject to the fee waiver provisions of Section R277-407-8.
- 196 (3)(a) Notwithstanding, Subsection (1) and except as provided in Subsection (3)(b),  
197 a school may charge a fee to a student in grade six if the student attends a school that  
198 includes any of grades seven through twelve.
- 199 (b) A school that provides instruction to students in grades other than grades six  
200 through twelve may not charge fees for grade six unless the school follows a secondary model  
201 of delivering instruction to the school's grade six students.
- 202 (c) If a school charges fees in accordance with Subsection (3)(a), the school shall  
203 annually provide notice to parents that the school will collect fees from grade six students and  
204 that the fees are subject to waiver.

205           (4) If a class is established or approved, which requires payment of fees or purchase  
206 of items in order for students to participate fully and to have the opportunity to acquire all skills  
207 and knowledge required for full credit and highest grades, the fees or costs for the class shall  
208 be subject to the fee waiver provisions of Rule R277-407-8.

209           (5)(a) In project related courses, projects required for course completion shall be  
210 included in the course fee.

211           (b) A school may require a student at any grade level to provide materials or pay for  
212 an additional discretionary project if the student chooses a project in lieu of, or in addition to  
213 a required classroom project.

214           (c) A school shall avoid allowing high cost additional projects, particularly if  
215 authorization of an additional discretionary project results in pressure on a student by teachers  
216 or peers to also complete a similar high cost project.

217           (d) A school may not require a student to select an additional project as a condition to  
218 enrolling, completing, or receiving the highest possible grade for a course.

219           (6) An elementary school or elementary school teacher may provide to a student's  
220 parent or guardian, a suggested list of student supplies for use during the regular school day  
221 so that a parent or guardian may furnish, on a voluntary basis, student supplies for student  
222 use, provided that, in accordance with Section [53G-7-503](#), the following notice is provided with  
223 the list:

224           "NOTICE: THE ITEMS ON THIS LIST WILL BE USED DURING THE  
225 REGULAR SCHOOL DAY. THEY MAY BE BROUGHT FROM HOME ON A  
226 VOLUNTARY BASIS, OTHERWISE, THEY WILL BE FURNISHED BY THE  
227 SCHOOL."

228           (7) A school may require a secondary student to provide student supplies, subject to  
229 the provisions of Section R277-407-8.

230           (8) Except as provided in Subsection (9), if a school requires special shoes or items of  
231 clothing that meet specific requirements, including requesting a specific [~~color, style;~~] brand,  
232 fabric, or imprints, the cost of the special shoes or items of clothing are:

233           (a) considered a fee; and

234           (b) subject to fee waiver.



235 (9) As provided in Subsection [53G-7-802](#)(4), an LEA's school uniform policy, including  
236 a requirement for a student to wear a school uniform, is not considered a fee for either an  
237 elementary or a secondary school if the LEA's school uniform policy is consistent with the  
238 requirements of [Title 53G, Chapter 7, Part 8, School Uniforms](#).

239 **R277-407-4. School Activities Outside of the Regular School Day.**

240 (1) A school may charge a fee, subject to the provisions of Section R277-407-8, in  
241 connection with any school-sponsored activity, that does not take place during the regular  
242 school day, regardless of the age or grade level of the student, if participation in the activity  
243 is voluntary and does not affect a student's grade or ability to participate fully in any course  
244 taught during the regular school day.

245 (2) A fee related to a co-curricular or extracurricular activity may not exceed the  
246 maximum fee amounts for the co-curricular or extracurricular activity adopted by the LEA  
247 governing board as described in Subsection R277-407-6(3).

248 (3) A school may only collect a fee for an activity, class, or program provided,  
249 sponsored, or supported by a school consistent with LEA policies and state law.

250 (4) An LEA that provides, sponsors, or supports an activity, class, or program outside  
251 of the regular school day or school calendar is subject to the provisions of this rule regardless  
252 of the time or season of the activity, class, or program.

253 (5)(a) An LEA may charge a fee related to a student's enrollment in supplemental  
254 kindergarten.

255 (b) An LEA's fee for supplemental kindergarten described in Subsection (5)(a) is  
256 subject to fee waiver.

257 **R277-407-5. Fee-Waivable Activities, Classes, or Programs Provided, Sponsored, or**  
258 **Supported by a School.**

259 Fees for the following are waivable:

260 (1) an activity, class, or program that is:

261 (a) primarily intended to serve school-age children; and

262 (b) taught or administered, more than inconsequentially, by a school employee as part  
263 of the employee's assignment;

264 (2) an activity, class, or program that is explicitly or implicitly required:

265 (a) as a condition to receive a higher grade, or for successful completion of a school  
266 class or to receive credit, including a requirement for a student to attend a concert or museum  
267 as part of a music or art class for extra credit; or

268 (b) as a condition to participate in a school activity, class, program, or team, including,  
269 a requirement for a student to participate in a summer camp or clinic for students who seek  
270 to participate on a school team, such as cheerleading, football, soccer, dance, or another  
271 team;

272 (3) an activity or program that is promoted by a school employee, such as a coach,  
273 advisor, teacher, school-recognized volunteer, or similar person, during school hours where  
274 it could be reasonably understood that the school employee is acting in the employee's official  
275 capacity;

276 (4) an activity or program where full participation in the activity or program includes:

277 (a) travel for state or national educational experiences or competitions;

278 (b) debate camps or competitions; or

279 (c) music camps or competitions;

280 (5) a concurrent enrollment, CTE, or AP course; and

281 (6) the cost to access software, digital content, or other instructional materials required  
282 as part of an activity, course or program.

283 **R277-407-6. LEA Requirements to Establish a Fee Schedule – Maximum Fee Amounts**  
284 **– Notice to Parents.**

285 (1) An LEA, school, school official, or employee may not charge or assess a fee or  
286 request or require something of monetary value in connection with an activity, class, or  
287 program provided, sponsored, or supported by, and including for a co-curricular or  
288 extracurricular activity, unless the fee:

289 (a) has been set and approved by the LEA's governing board;

290 (b) is equal to or less than the maximum fee amount established by the LEA governing  
291 board as described in Subsection (4); and

292 (c) is included in an approved fee schedule or notice in accordance with this rule.

293 (2)(a) If an LEA charges a fee, on or before April 1 and in consultation with  
294 stakeholders, the LEA governing board shall annually adopt a fee schedule and fee policies  
295 for the LEA in a regularly scheduled public meeting.

296 (b) Before approving the LEA's fee schedule described in this Section, an LEA shall  
297 provide an opportunity for the public to comment on the proposed fee schedule during a  
298 minimum of two public LEA governing board meetings.

299 (c) An LEA shall:

300 (i) provide public notice of the meetings described in Subsections (2)(a) and (b) in  
301 accordance with [Title 52, Chapter 4, Open and Public Meetings Act](#); and

302 (ii) encourage public participation in the development of fee schedules and waiver  
303 policies.

304 (d) In addition to the notice requirements of Subsection(2)(c), an LEA shall provide  
305 notice to parents and students of the meetings described in Subsections (2)(a) and (b) using  
306 the same form of communication regularly used by the LEA to communicate with parents,  
307 including notice by e-mail, text, flyer, or phone call.

308 (e) An LEA shall keep minutes of meetings during which fee and waiver policies are  
309 developed or adopted, together with copies of approved policies, in accordance with Section  
310 [52-4-203](#).

311 (3) After the fee schedule described in Subsection (2)(a) is adopted, an LEA may  
312 amend the LEA's fee schedule if the LEA follows the process described in Subsection (2)  
313 before approving the amended fee schedule.

314 (4)(a) As part of an LEA's fee setting process, the LEA shall establish a per student  
315 annual maximum fee amount that the LEA's schools may charge a student for the student's  
316 participation in all courses, programs, and activities provided, sponsored, or supported by a  
317 school for the year.

318 (b) An LEA shall establish:

319 (i) a maximum fee amount per student for each activity; and

320 (ii) a maximum total aggregate fee amount per student per school year.

321 (c) The amount of revenue raised by a student through an individual fundraiser shall  
322 be included as part of the maximum fee amount per student for the activity and maximum total  
323 aggregate fee amount per student.

324 (d) An LEA shall include the total per student amount expected to be received through  
325 required group fundraising as part of the maximum fee amount for an activity described in  
326 Subsection (4)(b)(i).

327 (e) An LEA may establish a reasonable number of activities, courses, or programs that  
328 will be covered by the annual maximum fee amount described in Subsection (4)(a).

329 (5) As part of an LEA's fee setting process described in this Section, the LEA may  
330 review and consider the following per school:

331 (a) the school's cost to provide the activity, class, or program;

332 (b) the school's student enrollment;

333 (c) the median income of families:

334 (i) within the school's boundary; or

335 (ii) enrolled in the school;

336 (d) the number and monetary amount of fee waivers, designated by individual fee,  
337 annually granted within the prior three years;

338 (e) the historical participation and school interest in certain activities;

339 (f) the prior year fee schedule;

340 (g) the amount of revenue collected from each fee in the prior year;

341 (h) fund-raising capacity;

342 (i) prior year community donors; and

343 (j) other resources available, including through donations and fundraising.

344 (6)(a) An LEA shall annually provide written notice to a parent or guardian of each  
345 student who attends a school within the LEA of all current and applicable fee schedules and  
346 fee waiver policies.

347 (7)(a) If an LEA charges a fee, the LEA shall:

348 (i) annually publish the LEA's fee waiver policies and fee schedule, including the fee  
349 maximums described in Subsection(4), on each of the LEA's schools' publicly available websites;

350 (ii) annually include a copy of the LEA's fee schedule and fee waiver policies with the  
351 LEA's registration materials; and

352 (iii) provide a copy of the LEA's fee schedule and fee waiver policies to a student's  
353 parent who enrolls a student after the initial enrollment period.

354 (b) If an LEA's student or parent population in a single written language other than  
355 English exceeds 20%, the LEA shall also publish the LEA's fee schedule and fee waiver  
356 policies in the language of those families.

357 (c) An LEA representative shall meet personally with each student's parent or family  
358 and make available an interpreter for the parent to understand the LEA's fee waiver schedules  
359 and policies if:

360 (i) the student or parent's first language is a language other than English; and

361 (ii) the LEA hasn't published the LEA's fee schedule and fee waiver policies in the  
362 parent's first language.

363 (8) A notice described in Subsection (6)(a) shall:

364 (a) be in a form approved by the Board; and

365 (b) include the following:

366 (i) for a school serving elementary students:

367 (A) School Fees Notice for Families of ~~[Children]~~Students in an Elementary School;

368 (B) Fee Waiver application[~~s~~] (Elementary School);

369 (C) Fee Waiver Decision and Appeals Form; and

370 (D) the Board's elementary school poster; and

371 (ii) for a school serving secondary students:

372 (A) School Fees Notice For Families of Students in a Secondary School;

373 (B) Fee Waiver Application (Secondary School);

374 (C) Fee Waiver Decision and Appeals Form;

375 ~~[(C) Application for Fee Waivers and Community Service (Secondary School);~~

376 ~~— (D) Community Service Assignments and Notice of Appeal Rights;~~

377 ~~— (E) Appeal of Community Service Assignment;] and~~

378 (F) the Board's secondary school poster.

379 (9)(a) An LEA policy shall include easily understandable procedures for obtaining a fee  
380 waiver and for appealing an LEA's denial of a fee waiver, as soon as possible before the fee  
381 becomes due.

382 (b) If an LEA denies a student or parent request for a fee waiver, the LEA shall provide  
383 the student or parent:

384 (i) the LEA's decision to deny a waiver; and

385 (ii) the procedure for the appeal in the form approved by the Board.

386 (10)(a) A school may not deny a present or former student receipt of transcripts or a  
387 diploma, nor may a school refuse to issue a grade for a course for failure to pay school fees.

388 (b) A school may impose a reasonable charge to cover the cost of duplicating, mailing,  
389 or transmitting transcripts and other school records.

390 (c) A school may not charge for duplicating, mailing, or transmitting copies of school  
391 records to an elementary or secondary school in which a former student is enrolled or intends  
392 to enroll.

393 (11) To preserve equal opportunity for all students and to limit diversion of money and  
394 school and staff resources from the basic school program, each LEA's fee policies shall be  
395 designed to limit student expenditures for school-sponsored activities, including expenditures  
396 for activities, uniforms, clubs, clinics, travel, and subject area and vocational leadership  
397 organizations, whether local, state, or national.

398 **R277-407-7. Donations in lieu of Fees.**

399 (1)(a) A school may not request or accept a donation in lieu of a fee from a student or  
400 parent unless the activity, class, or program for which the donation is solicited will otherwise  
401 be fully funded by the LEA and receipt of the donation will not affect participation by an  
402 individual student.

403 (b) A donation is a fee if a student or parent is required to make the donation as a  
404 condition to the student's participation in an activity, class, or program.

405           (c) An LEA may solicit and accept a donation or contribution in accordance with the  
406 LEA's policies, but all such requests must clearly state that donations and contributions by a  
407 student or parent are voluntary.

408           (2) If an LEA solicits donations, the LEA:

409           (a) shall solicit and handle donations in accordance with policies established by the  
410 LEA; and

411           (b) may not place any undue burden on a student or family in relation to a donation.

412           (3) An LEA may raise money to offset the cost to the LEA attributed to fee waivers  
413 granted to students through the LEA's foundation.

414           (4) An LEA shall direct donations provided to the LEA through the LEA's foundation in  
415 accordance with the LEA's policies governing the foundation.

416           (5) If an LEA accepts a donation, the LEA shall prevent potential inequities in schools  
417 within the LEA when distributing the donation.

418   **R277-407-8. Fee Waivers.**

419           (1)(a) All fees are subject to waiver.

420           (b) Fees charged for an activity, class, or program held outside of the regular school  
421 day, during the summer, or outside of an LEA's regular school year are subject to waiver.

422           (c) Non-waivable charges are not subject to waiver.

423           (2)(a) Except as provided in Subsection (2)(b), beginning with the 2020-21 school  
424 year, an LEA may not use revenue collected through fees to offset the cost of fee waivers by  
425 requiring students and families who do not qualify for fee waivers to pay an increased fee  
426 amount to cover the costs of students and families who qualify for fee waivers.

427           (b) An LEA may notify students and families that the students and families may  
428 voluntarily pay an increased fee amount or provide a donation to cover the costs of other  
429 students and families.

430           (c) For an LEA with multiple schools, the LEA shall distribute the impact of fee waivers  
431 across the LEA so that no school carries a disproportionate share of the LEA's total fee  
432 waiver burden.

433           (3) An LEA shall provide, as part of any fee policy or schedule, for adequate waivers  
434 or other provisions in lieu of fee waivers to ensure that no student is denied the opportunity  
435 to participate in a class or school-sponsored or supported activity because of an inability to pay  
436 a fee.

437           (4) An LEA shall designate at least one person at an appropriate administrative level  
438 in each school to review and grant fee waiver requests.

439           (5) An LEA shall administer the process for obtaining a fee waiver or pursuing an  
440 alternative fairly, objectively, without delay, and in a manner that avoids stigma,  
441 embarrassment, undue attention, and unreasonable burdens on students and parents.

442           (6) An LEA may not treat a student receiving a fee waiver or provision in lieu of a fee  
443 waiver differently from other students.

444           (7) A school may not identify a student on fee waiver to students, staff members, or  
445 other persons who do not need to know.

446           (8)(a) An LEA shall ensure that a fee waiver or other provision in lieu of fee waiver is  
447 available to any student whose parent is unable to pay a fee.

448           (b) A school or LEA administrator shall verify fee waivers consistent with this rule.

449           (9) An LEA shall submit school fee compliance forms to the Superintendent for each  
450 school that affirm compliance with the permanent injunction, consistent with Doe v. Utah State  
451 Board of Education, Civil No. 920903376 (3rd District 1994).

452           (10) An LEA shall adopt a fee waiver policy for review and appeal of fee waiver  
453 requests which:

454           (a) provides parents the opportunity to review proposed alternatives to fee waivers;

455           (b) establishes a timely appeal process, which shall include the opportunity to appeal  
456 to the LEA or its designee; and

457           (c) suspends any requirement that a given student pay a fee during any period for  
458 which the student's eligibility for waiver is under consideration or during which an appeal of  
459 denial of a fee waiver is in process.

460           (11) An LEA may pursue reasonable methods for collecting student fees, but may not,  
461 as a result of unpaid fees:



462 (a) exclude a student from a school, an activity, class, or program that is provided,  
463 sponsored, or supported by a school during the regular school day;

464 (b) refuse to issue a course grade; or

465 (c) withhold official student records, including written or electronic grade reports,  
466 diplomas or transcripts.

467 (12)(a) A school may withhold student records in accordance with Subsection [53G-8-](#)  
468 [212\(2\)\(a\)](#).

469 (b) Notwithstanding Subsection (12)(a), a school may not withhold any records  
470 required for student enrollment or placement in a subsequent school.

471 (13) A school is not required to waive a non-waivable charge.

472 **R277-407-9. Service In Lieu of Fees - Voluntary Requests for Installment Plans.**

473 (1) Subject to the provisions of Subsection (2), an LEA may allow a student to perform  
474 service in lieu of a fee, but service in lieu of a fee may not be required.

475 (2) An LEA may allow a student to perform service in lieu of a fee if:

476 (a) the LEA establishes a service policy that ensures that a service assignment is  
477 appropriate to the:

478 (i) age of the student;

479 (ii) physical condition of the student; and

480 (iii) maturity of the student;

481 (b) the LEA's service policy is consistent with state and federal laws, including:

482 (i) Section [53G-7-504](#); and

483 (ii) the Federal Fair Labor Standards Act, 29 U.S.C. §201;

484 (c) the service can be performed within a reasonable period of time; and

485 (d) the service is at least equal to the minimum wage for each hour of service.

486 (3)(a) A student who performs service may not be treated differently than other  
487 students who pay a fee.

488 (b) The service may not create an unreasonable burden for a student or parent and  
489 may not be of such a nature as to demean or stigmatize the student.

490 (4) An LEA shall transfer a student's service credit to:

- 491 (a) another school within the LEA; or  
492 (b) another LEA upon request of the student.
- 493 (5)(a) An LEA may make an installment payment plan available to a parent or student  
494 to pay for a fee.
- 495 (b) An installment payment plan described in Subsection (5)(a) may not be required in  
496 lieu of a fee waiver.
- 497 (6) An LEA that charges fees shall adopt policies that include at least the following:
- 498 (a) a process for obtaining waivers or pursuing alternatives that is administered fairly,  
499 objectively, and without delay, and avoids stigma and unreasonable burdens on students and  
500 families;
- 501 (b) a process with no visible indicators that could lead to identification of fee waiver  
502 applicants;
- 503 (c) a process that complies with the privacy requirements of The Family Educational  
504 Rights and Privacy Act of 1974, 20 U.S.C. § 123g (FERPA);
- 505 (d) a student may not collect fees or assist in the fee waiver approval process;
- 506 (e) a standard written decision and appeal form is provided to every applicant; and  
507 (f) during an appeal the requirement that the fee be paid is suspended.

508 **R277-407-10. Individual and Group Fundraising Requirements.**

- 509 (1) An LEA governing board shall establish a fundraising policy that includes a  
510 fundraising activity approval process.
- 511 (2) An LEA's fundraising policy described in Subsection (1):
- 512 (a) may not authorize, establish, or allow for required individual fundraising;
- 513 (b) may provide optional individual fundraising opportunities for students to raise money  
514 to offset the cost of the student's fees;
- 515 (c) may allow for required group fundraisers;
- 516 (d) may not deny a student membership on a team or group, based on the student's  
517 non-participation in a fundraiser;
- 518 (e) shall require compliance with the requirements of Rule [R277-113](#) when using  
519 alternative methods of raising revenue that do not include students; and

520 (f) shall include a requirement that a school notify parents of required group fundraising,  
521 letting parents and students know how and when specific details, as described in Subsection  
522 (3), will be provided.

523 (3) The specific details described in Subsection (2)(f) shall include a description of the  
524 nature of the required group fundraiser and the estimated participation time required of the  
525 student or parent for the required group fundraiser.

526 **R277-407-11. Fee Waiver Eligibility.**

527 (1) A student is eligible for fee waiver if an LEA receives verification that:

528 (a) in accordance with Subsection [53G-7-504\(4\)](#), based on the family income levels  
529 established by the Superintendent as described in Subsection (2);

530 (b) the student to whom the fee applies receives SSI;

531 (c) the family receives TANF funding;

532 (d) the student is in foster care through the Division of Child and Family Services; or

533 (e) the student is in state custody.

534 (2) The Superintendent shall annually establish income levels for fee waiver eligibility  
535 and publish the income levels on the Board's website.

536 (3) In lieu of income verification, an LEA may require alternative verification under the  
537 following circumstances:

538 (a) If a student's family receives TANF, an LEA may require ~~[a letter of decision]~~ the  
539 student's family to provide to the LEA an electronic copy or screen-shot of the student's  
540 family's eligibility determination or eligibility status covering the period for which a fee waiver  
541 is sought from the Utah Department of Workforce Services;

542 (b) If a student receives SSI, an LEA may require a benefit verification letter from the  
543 Social Security Administration;

544 (c) If a student is in state custody or foster care, an LEA may rely on the youth in care  
545 required intake form and school enrollment letter or both provided by a case worker from the  
546 Utah Division of Child and Family Services or the Utah Juvenile Justice Department.

547 (d) An LEA may not subject a family to unreasonable demands for re-qualification.

548           (4) A school may grant a fee waiver to a student, on a case by case basis, who does  
549 not qualify for a fee waiver under Subsection (1), but who, because of extenuating  
550 circumstances is not reasonably capable of paying the fee.

551           (5) An LEA may charge a proportional share of a fee or reduced fee if circumstances  
552 change for a student or family so that fee waiver eligibility no longer exists.

553 **R277-407-12. Fees for Textbooks and Remediation.**

554           (1) Beginning with the 2022-23 school year, an LEA may not charge a fee for a  
555 textbook as provided in Section [53G-7-603](#), except for a textbook used for a concurrent  
556 enrollment or advanced placement course as described in Subsection (2).

557           (2)(a) An LEA may charge a fee for a textbook used for a concurrent enrollment or  
558 advanced placement.

559           (b) A fee for a textbook used for a concurrent enrollment or advanced placement  
560 course is fee waivable as described in Section R277-407-8.

561 **R277-407-13. Budgeting and Spending Revenue Collected Through Fees – Fee Revenue**  
562 **Sharing Requirements.**

563           (1) An LEA shall follow the general accounting standards described in Rule [R277-113](#)  
564 for treatment of fee revenue.

565           (2) An LEA shall:

566           (a) establish a spend plan for the revenue collected from each fee charged; and

567           (b) if the LEA has two or more schools within the LEA, share revenue lost due to fee  
568 waivers across the LEA.

569           (3)(a) A spend plan described in Subsection (2)(a) provides students, parents, and  
570 employees transparency by identifying a fee’s funding uses.

571           (b) An LEA or school’s spend plan shall identify the needs of the activity, course, or  
572 program for the fee being charged and shall include a list or description of anticipated types  
573 of expenditures, for the current fiscal year or as carryover for use in a future fiscal year, funded  
574 by the fee charged.

575           (4)(a) Financial inequities or disproportional impact of fee waivers may not fall

576 inequitably on any one school within an LEA.

577 (b) An LEA that has multiple schools shall establish a procedure to identify and address  
578 potential inequities due to the impact of the number of students who receive fee waivers within  
579 each of the LEA's schools.

580 **R277-407-14. Fee Waiver Reporting Requirements.**

581 [(+) ] An LEA shall attach the following to the LEA's annual year end report for inclusion  
582 in the Superintendent's annual report:

583 [(a)](1) a summary of:

584 [(+)](a) the number of students in the LEA given fee waivers;

585 [(+)](b) the number of students who worked in lieu of a waiver; [~~and~~]

586 (c) the number of students denied fee waivers; and

587 [(+)](d) the total dollar value of student fees waived by the LEA;

588 [(b)](2) a copy of the LEA's fee and fee waiver policies;

589 [(e)](3) a copy of the LEA's fee schedule for students; [~~and~~]

590 [(d)](4) the notice of fee waiver criteria provided by the LEA to a student's parent or  
591 guardian[-];

592 [(e)](5) a fee waiver compliance form approved by the Superintendent for each school  
593 and LEA[-];

594 (6) the total count of fees approved on the LEA fee schedule; and

595 (7) the total dollar amount of all fees charged.

596

597 **R277-407-15. Superintendent and LEA Policy and Training Requirements.**

598 (1) The Superintendent shall provide ongoing training, informational materials, and  
599 model policies, as available, for use by LEAs.

600 (2) The Superintendent shall provide online training and resources for LEAs regarding:

601 (a) an LEA's fee approval process;

602 (b) LEA notification requirements;

603 (c) LEA requirements to establish maximum fees;

604 (d) fundraising practices;

605           (e) fee waiver eligibility requirements, including requirements to maintain student and  
606 family confidentiality; and

607           (f) community service or fundraising alternatives for students and families who qualify  
608 for fee waivers.

609           (3) An LEA governing board shall annually review the LEA's policies on school fees,  
610 fee waivers, fundraising, and donations.

611           (4) An LEA shall develop a plan for, at a minimum, annual training of LEA and school  
612 employees on fee related policies enacted by the LEA specific to each employee's job  
613 function.

614 **R277-407-16. Enforcement.**

615           (1) The Superintendent shall monitor LEA compliance with this rule:

616           (a) through the compliance reports provided in Section R277-407-14; and

617           (b) by such other means as the Superintendent may reasonably request at any time.

618           (2) If an LEA fails to comply with the terms of this rule or request of the Superintendent,  
619 the Superintendent shall send the LEA a first written notice of non-compliance, which shall  
620 include a proposed corrective action plan.

621           (3) Within 45 days of the LEA's receipt of a notice of non-compliance, the LEA shall:

622           (a) respond to the allegations of noncompliance described in Subsection (2); and

623           (b) work with the Superintendent on the Superintendent's proposed corrective action  
624 plan to remedy the LEA's noncompliance.

625           (4)(a) Within fifteen days after receipt of a proposed corrective action plan described  
626 in Subsection (3)(b), an LEA may request an informal hearing with the Superintendent to  
627 respond to allegations of noncompliance or to address the appropriateness of the proposed  
628 corrective action plan.

629           (b) The form of an informal hearing described in Subsection (4)(a) shall be as directed  
630 by the Superintendent.

631           (5) The Superintendent shall send an LEA a second written notice of non-compliance  
632 and request for the LEA to appear before a Board standing committee if:

633           (a) the LEA fails to respond to the first notice of non-compliance within 60 days; or

634 (b) the LEA fails to comply with a corrective action plan described in Subsection (3)(b)  
635 within the time period established in the LEA's corrective action plan.

636 (6) If an LEA that failed to respond to a first notice of non-compliance receives a  
637 second written notice of non-compliance, the LEA may:

638 (a)(i) respond to the notice of non-compliance described in Subsection (5); and

639 (ii) work with the Superintendent on a corrective action plan within 30 days of receiving  
640 the second written notice of non-compliance; or

641 (b) seek an appeal as described in Subsection (8)(b).

642 (7) If an LEA that failed to respond to a first notice of non-compliance fails to comply  
643 with either of the options described in Subsection (6), the Superintendent shall impose one of  
644 the financial consequences described in Subsection (10).

645 (8)(a) Prior to imposing a financial consequence described in Subsection (10), the  
646 Superintendent shall provide an LEA thirty days' notice of any proposed action.

647 (b) The LEA may, within fifteen days after receipt of a notice described in Subsection  
648 (8)(a), request an appeal before the Board.

649 (9) If the LEA does not request an appeal described in Subsection (8)(b), or if after the  
650 appeal the Board finds that the allegations of noncompliance are substantially true, the  
651 Superintendent may continue with the suggested corrective action, formulate a new form of  
652 corrective action or additional terms and conditions which must be met and may proceed with  
653 the appropriate remedy which may include an order to return funds improperly collected.

654 (10) A financial consequence may include:

655 (a) requiring an LEA to repay an improperly charged fee, commensurate with the level  
656 of non-compliance;

657 (b) withholding all or part of an LEA's monthly Minimum School Program funds until the  
658 LEA comes into full compliance with the corrective action plan; and

659 (c) suspending the LEA's authority to charge fees for an amount of time specified by  
660 the Superintendent or Board in the determination.

661 (11) The Board's decision described in Subsection (9) is final and no further appeals  
662 are provided.

663 **R277-407-17. Enforceable Date.**

664 (1) This rule will be enforceable beginning January 1, 2020.

665 **KEY: education, school fees**

666 **Date of Enactment or Last Substantive Amendment: December 10, 2019**

667 **Notice of Continuation: July 19, 2017**

668 **Authorizing, and Implemented or Interpreted Law: [Art X Sec 2](#); [Art X Sec 3](#);**

669 **Subsection [53E-3-401](#)(4); [53G-7-503](#); Doe v. Utah State Board of Education, Civil**

670 **No. 920903376**