

1 **R277. Education, Administration.**

2 **R277-407. School Fees.**

3 **R277-407-1. Authority and Purpose.**

4 (1) This rule is authorized under:

5 (a) Utah Constitution Article X, Section 3, which vests general control and
6 supervision over public education in the Board;

7 (b) Article X, Section 2 of the Utah Constitution, which provides that:

8 (i) public elementary schools shall be free; and

9 (ii) secondary schools shall be free, unless the Legislature authorizes the imposition
10 of fees;

11 (c) Subsection 53E-3-401(4), which allows the Board to make rules to execute the
12 Board's duties and responsibilities under the Utah Constitution and state law;

13 (d) Subsection 53G-7-503(2), which requires the Board to adopt rules regarding
14 student fees; and

15 (e) Subsection 53G-7-504 which authorizes waiver of fees for eligible students with
16 appropriate documentation.

17 [~~—(2) This rule also serves to comply with the order arising from the Permanent
18 Injunction issued in Doe v. Utah State Board of Education, Civil No. 920903376 (3rd District
19 1994).~~]

20 ([~~3~~]2) The purpose of this rule is to:

21 (a) permit the orderly establishment of a system of reasonable fees;

22 (b) provide adequate notice to students and families of fees and fee waiver
23 requirements; and

24 (c) prohibit practices that would:

25 (i) exclude those unable to pay from participation in school-sponsored activities; or

26 (ii) create a burden on a student or family as to have a detrimental impact on
27 participation.

28

29 **R277-407-2. Definitions.**

30 (1) "Co-curricular activity" means the same as that term is defined in Section 53G-
31 7-501.

32 (2) "Curricular activity" means the same as that term is defined in Section 53G-7-
33 501.

34 (3) "Extracurricular activity" means the same as that term is defined in Section 53G-
35 7-501.

36 (4)(a) "Fee" means something of monetary value requested or required by an LEA
37 as a condition to a student's participation in an activity, class, or program provided,
38 sponsored, or supported by a school.

39 (b) "Fee" includes money or something of monetary value raised by a student or the
40 student's family through fundraising.

41 (5)(a) "Fundraiser," "fundraising," or "fundraising activity" means an activity or event
42 provided, sponsored, or supported by a school that uses students to generate funds to raise
43 money to:

44 (i) provide financial support to a school or any of the school's classes, groups, teams,
45 or programs; or

46 (ii) benefit a particular charity or for other charitable purposes.

47 (b) "Fundraiser," "fundraising," or "fundraising activity" may include:

48 (i) the sale of goods or services;

49 (ii) the solicitation of monetary contributions from individuals or businesses; or

50 (iii) other lawful means or methods that use students to generate funds.

51 (c) "Fundraiser," "fundraising," or "fundraising activity" does not include an
52 alternative method of raising revenue without students.

53 (6) "Group fundraiser" or "group fundraising" means a fundraising activity where the
54 money raised is used for the benefit of the group, team, or organization.

55 (7) "Individual fundraiser" or "individual fundraising" means a fundraising activity
56 where money is raised by each individual student to pay the individual student's fees.

57 (8)(a) "Instructional equipment" means an activity, course, or program-related tool
58 or instrument that:

59 (i) is required for a student to use as part of an activity, course, or program in a
60 secondary school;

61 (ii) typically becomes the property of the student upon exiting the activity, course, or
62 program; and

63 (iii) is subject to fee waiver.

64 (b) "Instructional equipment" includes:

65 (i) shears or styling tools;

66 (ii) a band instrument;

67 (iii) a camera;

68 (iv) a stethoscope; and

69 (v) sports equipment, including a bat, mitt, or tennis racquet.

70 (c) "Instructional equipment" does not include school equipment.

71 (9)(a) "Instructional supply" means a consumable or non-reusable supply that is
72 necessary for a student to use as part of an activity, course, or program in a secondary
73 school.

74 (b) "Instructional supply" includes:

75 (i) prescriptive footwear;

76 (ii) brushes or other art supplies, including clay, paint, or art canvas;

77 (iii) wood for wood shop;

78 (iv) Legos for Lego robotics;

79 (v) film; and

80 (vi) filament used for 3D printing.

81 (10) "LEA" includes, for purposes of this rule, the Utah Schools for the Deaf and the
82 Blind.

83 (11)(a) "Maintenance of school equipment" means a cost, payment, or expenditure
84 related to storing, repairing or keeping school equipment in good working condition.

85 (b) "Maintenance of school equipment" does not include the cost related to end-of-
86 life replacement.

87 ([14]12) "Noncurricular club" has the same meaning as that term is defined in Section
88 [53G-7-701](#).

- 89 (~~[12]~~13) "Non-waivable charge" means a cost, payment, or expenditure that:
- 90 (a) is a personal discretionary charge or purchase, including:
- 91 (i) a charge for insurance, unless the insurance is required for a student to participate
- 92 in an activity, class, or program;
- 93 (ii) a charge for college credit related to the successful completion of:
- 94 (A) a concurrent enrollment class; or
- 95 (B) an advanced placement examination; or
- 96 (iii) except when requested or required by an LEA, a charge for a personal
- 97 consumable item such as a yearbook, class ring, letterman jacket or sweater, or other similar
- 98 item;
- 99 (b) is subject to sales tax as described in Utah State Tax Commission Publication
- 100 35, Sales Tax Information for Public and Private Elementary and Secondary Schools; or
- 101 (c) by Utah Code, federal law, or Board rule is designated not to be a fee, including:
- 102 (i) a school uniform as provided in Section [53G-7-801](#);
- 103 (ii) a school lunch; or
- 104 (iii) a charge for a replacement for damaged or lost school equipment or supplies.
- 105 (~~[13]~~14)(a) "Provided, sponsored, or supported by a school" means an activity, class,
- 106 program, fundraiser, club, camp, clinic, or other event that:
- 107 (i) is authorized by an LEA or school, according to local education board policy; or
- 108 (ii) satisfies at least one of the following conditions:
- 109 (A) the activity, class, program, fundraiser, club, camp, clinic, or other event is
- 110 managed or supervised by an LEA or school, or an LEA or school employee in the
- 111 employee's school employment capacity;
- 112 (B) the activity, class, program, fundraiser, club, camp, clinic, or other event uses,
- 113 more than inconsequentially, the LEA or school's facilities, equipment, or other school
- 114 resources; or
- 115 (C) the activity, class, program, fundraising event, club, camp, clinic, or other event
- 116 is supported or subsidized, more than inconsequentially, by public funds, including the
- 117 school's activity funds or minimum school program dollars.

118 (b) "Provided, sponsored, or supported by a school" does not include an activity,
119 class, or program that meets the criteria of a noncurricular club as described in [Title 53G,](#)
120 [Chapter 7, Part 7](#), Student Clubs.

121 ([14]15)(a) "Provision in lieu of fee waiver" means an alternative to fee payment or
122 waiver of fee payment.

123 (b) "Provision in lieu of fee waiver" does not include a plan under which fees are paid
124 in installments or under some other delayed payment arrangement.

125 ([15]16) "Regular school day" has the same meaning as the term "school day"
126 described in Section [R277-419-2](#).

127 ([16]17) "Requested or required by an LEA as a condition to a student's participation"
128 means something of monetary value that is impliedly or explicitly mandated or necessary
129 for a student, parent, or family to provide so that a student may:

130 (a) fully participate in school or in a school activity, class, or program;

131 (b) successfully complete a school class for the highest grade; or

132 (c) avoid a direct or indirect limitation on full participation in a school activity, class,
133 or program, including limitations created by:

134 (i) peer pressure, shaming, stigmatizing, bullying, or the like; or

135 (ii) withholding or curtailing any privilege that is otherwise provided to any other
136 student.

137 ([17]18) "School day" has the same meaning as defined in [R277-419-2](#).

138 ([18]19)(a) "School equipment" means a durable school-owned machine,
139 equipment, or tool used by a student as part of an activity, course, or program in a secondary
140 school.

141 (b) "School equipment" includes a saw or 3D printer.

142 ([19]20)(a) "Something of monetary value" means a charge, expense, deposit,
143 rental, fine, or payment, regardless of how the payment is termed, described, requested or
144 required directly or indirectly, in the form of money, goods or services.

145 (b) "Something of monetary value" includes:

146 (i) charges or expenditures for a school field trip or activity trip, including related
147 transportation, food, lodging, and admission charges;

148 (ii) payments made to a third party that provide a part of a school activity, class, or
149 program;

150 (iii) classroom supplies or materials; and

151 (iv) a fine, except for a student fine specifically approved by an LEA for:

152 (A) failing to return school property;

153 (B) losing, wasting, or damaging private or school property through intentional,
154 careless, or irresponsible behavior; or

155 (C) improper use of school property, including a parking violation.

156 (c) "Something of monetary value" does not include damages which may be
157 reasonably attributed to normal wear and tear.

158 ~~[(20)21]~~(a) "Student supplies" means items which are the personal property of a
159 student which, although used in the instructional process, are also commonly purchased
160 and used by persons not enrolled in the class or activity in question and have a high
161 probability of regular use in other than school-sponsored activities.

162 (b) "Student supplies" include:

163 (i) pencils;

164 (ii) paper;

165 (iii) notebooks;

166 (iv) crayons;

167 (v) scissors;

168 (vi) basic clothing for healthy lifestyle classes; and

169 (vii) similar personal or consumable items over which a student retains ownership.

170 (c) "Student supplies" does not include items listed in Subsection (20)(b) if the
171 requirement from the school for the student supply includes specific requirements such as
172 brand, color, or a special imprint in order to create a uniform appearance not related to basic
173 function.

174 ~~[(21) "Supplemental kindergarten" means an LEA program for students in~~
175 ~~kindergarten who voluntarily elect to receive additional hours of instruction beyond the LEA's~~
176 ~~regular school day for kindergarten students for an additional fee.]~~

177 (22) “Supplemental Nutrition Assistance Program” or “SNAP” means a program,
178 formerly known as food stamps, which provides nutrition benefits to supplement the food
179 budget of low income families through the Utah Department of Workforce Services.

180 ([22]23) "Supplemental Security Income for children with disabilities" or "SSI" means
181 a benefit administered through the Social Security Administration that provides payments
182 for qualified children with disabilities in low income families.

183 ([23]24) "Temporary Assistance for Needy Families" or "TANF," means a program,
184 formerly known as AFDC, which provides monthly cash assistance and food stamps to low-
185 income families with children under age 18 through the Utah Department of Workforce
186 Services.

187 ([24]25)(a) "Textbook" means instructional material necessary for participation in an
188 activity, course or program, regardless of the format of the material.

189 (b) "Textbook" includes:

190 (i) hardcopy book or printed pages of instructional material, including a consumable
191 workbook;

192 (ii) computer hardware, software, or digital content; and

193 (iii) the maintenance costs of school equipment.

194 (c) "Textbook" does not include:

195 (i) instructional equipment; or

196 (ii) instructional supplies.

197 ([25]26) "Waiver" means a full release from the requirement of payment of a fee and
198 from any provision in lieu of fee payment.

199

200 **R277-407-3. Classes and Activities During the Regular School Day.**

201 (1) No fee may be charged in kindergarten through grade six for:

202 (a) materials;

203 (b) textbooks;

204 (c) supplies, except for student supplies described in Subsection (6); or

205 (d) any class or regular school day activity, including assemblies and field trips.

206 (2)(a) An LEA may charge a fee in connection with an activity, class, or program
207 provided, sponsored, or supported by a school for a student in a secondary school that takes
208 place during the regular school day if the fee is approved as provided in this R277-407.

209 (b) All fees are subject to the fee waiver provisions of Section R277-407-8.

210 (3)(a) Notwithstanding, Subsection (1) and except as provided in Subsection (3)(b),
211 a school may charge a fee to a student in grade six if the student attends a school that
212 includes any of grades seven through twelve.

213 (b) A school that provides instruction to students in grades other than grades six
214 through twelve may not charge fees for grade six unless the school follows a secondary
215 model of delivering instruction to the school's grade six students.

216 (c) If a school charges fees in accordance with Subsection (3)(a), the school shall
217 annually provide notice to parents that the school will collect fees from grade six students
218 and that the fees are subject to waiver.

219 (4) If a class is established or approved, which requires payment of fees or purchase
220 of items in order for students to participate fully and to have the opportunity to acquire all
221 skills and knowledge required for full credit and highest grades, the fees or costs for the
222 class shall be subject to the fee waiver provisions of Rule R277-407-8.

223 (5)(a) In project related courses, projects required for course completion shall be
224 included in the course fee.

225 (b) A school may require a student at any grade level to provide materials or pay for
226 an additional discretionary project if the student chooses a project in lieu of, or in addition to
227 a required classroom project.

228 (c) A school shall avoid allowing high cost additional projects, particularly if
229 authorization of an additional discretionary project results in pressure on a student by
230 teachers or peers to also complete a similar high cost project.

231 (d) A school may not require a student to select an additional project as a condition
232 to enrolling, completing, or receiving the highest possible grade for a course.

233 (6) An elementary school or elementary school teacher may provide to a student's
234 parent or guardian, a suggested list of student supplies for use during the regular school day
235 so that a parent or guardian may furnish, on a voluntary basis, student supplies for student

236 use, provided that, in accordance with Section [53G-7-503](#), the following notice is provided
237 with the list:

238 "NOTICE: THE ITEMS ON THIS LIST WILL BE USED DURING THE REGULAR SCHOOL
239 DAY. THEY MAY BE BROUGHT FROM HOME ON A VOLUNTARY BASIS, OTHERWISE,
240 THEY WILL BE FURNISHED BY THE SCHOOL."

241 (7) A school may require a secondary student to provide student supplies, subject
242 to the provisions of Section R277-407-8.

243 (8) Except as provided in Subsection (9), if a school requires special shoes or items
244 of clothing that meet specific requirements, including requesting a specific brand, fabric, or
245 imprints, the cost of the special shoes or items of clothing are:

246 (a) considered a fee; and

247 (b) subject to fee waiver.

248 (9) As provided in Subsection [53G-7-802\(4\)](#), an LEA's school uniform policy,
249 including a requirement for a student to wear a school uniform, is not considered a fee for
250 either an elementary or a secondary school if the LEA's school uniform policy is consistent
251 with the requirements of [Title 53G, Chapter 7, Part 8](#), School Uniforms.

252

253 **R277-407-4. School Activities Outside of the Regular School Day.**

254 (1) A school may charge a fee, subject to the provisions of Section R277-407-8, in
255 connection with any school-sponsored activity, that does not take place during the regular
256 school day, regardless of the age or grade level of the student, if participation in the activity
257 is voluntary and does not affect a student's grade or ability to participate fully in any course
258 taught during the regular school day.

259 (2) A fee related to a co-curricular or extracurricular activity may not exceed the
260 maximum fee amounts for the co-curricular or extracurricular activity adopted by the LEA
261 governing board as described in Subsection R277-407-6(~~3~~2).

262 (3) A school may only collect a fee for an activity, class, or program provided,
263 sponsored, or supported by a school consistent with LEA policies and state law.

264 (4) An LEA that provides, sponsors, or supports an activity, class, or program outside
265 of the regular school day or school calendar is subject to the provisions of this rule regardless
266 of the time or season of the activity, class, or program.

267 [~~—(5)(a) An LEA may charge a fee related to a student's enrollment in supplemental~~
268 ~~kindergarten.~~

269 ~~—(b) An LEA's fee for supplemental kindergarten described in Subsection (5)(a) is~~
270 ~~subject to fee waiver.]~~

271

272 **R277-407-5. Fee-Waivable Activities, Classes, or Programs Provided, Sponsored, or**
273 **Supported by a School.**

274 Fees for the following are waivable:

275 (1) an activity, class, or program that is:

276 (a) primarily intended to serve school-age children; and

277 (b) taught or administered, more than inconsequentially, by a school employee as
278 part of the employee's assignment;

279 (2) an activity, class, or program that is explicitly or implicitly required:

280 (a) as a condition to receive a higher grade, or for successful completion of a school
281 class or to receive credit, including a requirement for a student to attend a concert or
282 museum as part of a music or art class for extra credit; or

283 (b) as a condition to participate in a school activity, class, program, or team,
284 including, a requirement for a student to participate in a summer camp or clinic for students
285 who seek to participate on a school team, such as cheerleading, football, soccer, dance, or
286 another team;

287 (3) an activity or program that is promoted by a school employee, such as a coach,
288 advisor, teacher, school-recognized volunteer, or similar person, during school hours where
289 it could be reasonably understood that the school employee is acting in the employee's
290 official capacity;

291 (4) an activity or program where full participation in the activity or program includes:

292 (a) travel for state or national educational experiences or competitions;

293 (b) debate camps or competitions; or

- 294 (c) music camps or competitions;
295 (5) a concurrent enrollment, CTE, or AP course; and
296 (6) the cost to access software, digital content, or other instructional materials
297 required as part of an activity, course or program.

298

299 **R277-407-6. LEA Requirements to Establish a Fee Schedule -- Maximum Fee**
300 **Amounts -- Notice to Parents.**

301 (1) An LEA, school, school official, or employee may not charge or assess a fee or
302 request or require something of monetary value in connection with an activity, class, or
303 program provided, sponsored, or supported by, and including for a co-curricular or
304 extracurricular activity, unless the fee:

305 (a) has been set and approved by the LEA's governing board;

306 (b) is equal to or less than the maximum fee amount established by the LEA
307 governing board as described in Subsection (4); and

308 (c) is included in an approved fee schedule [~~or notice in accordance with this rule~~].

309 (2)(a) If an LEA charges a fee, on or before April 1 and in consultation with
310 stakeholders, the LEA governing board shall annually adopt a fee schedule and fee policies
311 for the LEA in a regularly scheduled public meeting.

312 (b) Before approving the LEA's fee schedule described in this Section, an LEA shall
313 provide an opportunity for the public to comment on the proposed fee schedule during a
314 minimum of two public LEA governing board meetings.

315 (c) An LEA shall:

316 (i) provide public notice of the meetings described in Subsections (2)(a) and (b) in
317 accordance with Title 52, Chapter 4, Open and Public Meetings Act; and

318 (ii) encourage public participation in the development of fee schedules and waiver
319 policies.

320 (d) In addition to the notice requirements of Subsection(2)(c), an LEA shall provide
321 notice to parents and students of the meetings described in Subsections (2)(a) and (b) using
322 the same form of communication regularly used by the LEA to communicate with parents,
323 including notice by e-mail, text, flyer, or phone call.

324 (e) An LEA shall keep minutes of meetings during which fee and waiver policies are
325 developed or adopted, together with copies of approved policies, in accordance with Section
326 52-4-203.

327 (3) After the fee schedule described in Subsection (2)(a) is adopted, an LEA may
328 amend the LEA's fee schedule if the LEA follows the process described in Subsection (2)
329 before approving the amended fee schedule.

330 (4)(a) As part of an LEA's fee setting process, ~~[the]an LEA shall establish: [a per~~
331 ~~student annual maximum fee amount that the LEA's schools may charge a student for the~~
332 ~~student's participation in all courses, programs, and activities provided, sponsored, or~~
333 ~~supported by a school for the year.~~

334 ~~——(b) An LEA shall establish:]~~

335 (i) a maximum fee amount per student for each activity; and

336 (ii) a maximum total aggregate fee amount per student per school year.

337 ~~[(e)b]~~ The amount of revenue raised by a student through an individual fundraiser
338 shall be included as part of the maximum fee amount per student for the activity and
339 maximum total aggregate fee amount per student.

340 ~~[(d)c]~~ An LEA shall include the total per student amount expected to be received
341 through required group fundraising as part of the maximum fee amount for an activity
342 described in Subsection (4)(b)(i).

343 ~~[(e)d]~~ An LEA may establish a reasonable number of activities, courses, or programs
344 that will be covered by the annual maximum fee amount described in Subsection (4)(a).

345 (5) As part of an LEA's fee setting process described in this Section, the LEA may
346 review and consider the following per school:

347 (a) the school's cost to provide the activity, class, or program;

348 (b) the school's student enrollment;

349 (c) the median income of families:

350 (i) within the school's boundary; or

351 (ii) enrolled in the school;

352 (d) the number and monetary amount of fee waivers, designated by individual fee,
353 annually granted within the prior three years;

- 354 (e) the historical participation and school interest in certain activities;
- 355 (f) the prior year fee schedule;
- 356 (g) the amount of revenue collected from each fee in the prior year;
- 357 (h) fund-raising capacity;
- 358 (i) prior year community donors; and
- 359 (j) other resources available, including through donations and fundraising.

360 ~~[(6)(a) An LEA shall annually provide written notice to a parent or guardian of each~~
361 ~~student who attends a school within the LEA of all current and applicable fee schedules and~~
362 ~~fee waiver policies.]~~

363 ~~[(7)6](a) If an LEA charges a fee, the LEA shall:~~

364 ~~[(i) annually publish the LEA's fee waiver policies and fee schedule, including the fee~~
365 ~~maximums described in Subsection(4), on each of the LEA's schools' publicly available~~
366 ~~websites;]~~

367 (i) annually publish the following on each of the LEA's schools' publicly available
368 websites:

369 (A) the LEA's fee waiver policies and fee schedule, including the fee maximums
370 described in Subsection (4);

371 (B) the LEA's fee waiver application;

372 (C) the LEA's fee waiver decision and appeals form; and

373 (D) the LEA's school fee notice for families;

374 (ii) annually include a copy of the LEA's fee schedule and fee waiver policies with
375 the LEA's registration materials; and

376 (iii) provide a copy of the LEA's fee schedule and fee waiver policies to a student's
377 parent who enrolls a student after the initial enrollment period.

378 (b) If an LEA's student or parent population in a single written language other than
379 English exceeds 20%, the LEA shall also publish the LEA's fee schedule and fee waiver
380 policies in the language of those families.

381 (c) An LEA representative shall meet personally with each student's parent or family
382 and make available an interpreter for the parent to understand the LEA's fee waiver
383 schedules and policies if:

- 384 (i) the student or parent's first language is a language other than English; and
385 (ii) the LEA hasn't published the LEA's fee schedule and fee waiver policies in the
386 parent's first language.

387 ~~[(8) A notice described in Subsection (6)(a) shall:~~

388 ~~— (a) be in a form approved by the Board; and~~

389 ~~— (b) include the following:~~

390 ~~— (i) for a school serving elementary students:~~

391 ~~— (A) School Fees Notice for Families of Students in an Elementary School;~~

392 ~~— (B) Fee Waiver application (Elementary School);~~

393 ~~— (C) Fee Waiver Decision and Appeals Form; and~~

394 ~~— (D) the Board's elementary school poster; and~~

395 ~~— (ii) for a school serving secondary students:~~

396 ~~— (A) School Fees Notice For Families of Students in a Secondary School;~~

397 ~~— (B) Fee Waiver Application (Secondary School);~~

398 ~~— (C) Fee Waiver Decision and Appeals Form; and~~

399 ~~— (D) the Board's secondary school poster.]~~

400 ([9]7)(a) An LEA policy shall include easily understandable procedures for obtaining
401 a fee waiver and for appealing an LEA's denial of a fee waiver, as soon as possible before
402 the fee becomes due.

403 (b) If an LEA denies a student or parent request for a fee waiver, the LEA shall
404 provide the student or parent:

405 (i) the LEA's decision to deny a waiver; and

406 (ii) the procedure for the appeal in the form approved by the Board.

407 ([10]8)(a) A school may not deny a present or former student receipt of transcripts
408 or a diploma, nor may a school refuse to issue a grade for a course for failure to pay school
409 fees.

410 (b) A school may impose a reasonable charge to cover the cost of duplicating,
411 mailing, or transmitting transcripts and other school records.

412 (c) A school may not charge for duplicating, mailing, or transmitting copies of school
413 records to an elementary or secondary school in which a former student is enrolled or
414 intends to enroll.

415 ([14]9) To preserve equal opportunity for all students and to limit diversion of money
416 and school and staff resources from the basic school program, each LEA's fee policies shall
417 be designed to limit student expenditures for school-sponsored activities, including
418 expenditures for activities, uniforms, clubs, clinics, travel, and subject area and vocational
419 leadership organizations, whether local, state, or national.

420

421 **R277-407-7. Donations in Lieu of Fees.**

422 (1)(a) A school may not request or accept a donation in lieu of a fee from a student
423 or parent unless the activity, class, or program for which the donation is solicited will
424 otherwise be fully funded by the LEA and receipt of the donation will not affect participation
425 by an individual student.

426 (b) A donation is a fee if a student or parent is required to make the donation as a
427 condition to the student's participation in an activity, class, or program.

428 (c) An LEA may solicit and accept a donation or contribution in accordance with the
429 LEA's policies, but all such requests must clearly state that donations and contributions by
430 a student or parent are voluntary.

431 (2) If an LEA solicits donations, the LEA:

432 (a) shall solicit and handle donations in accordance with policies established by the
433 LEA; and

434 (b) may not place any undue burden on a student or family in relation to a donation.

435 (3) An LEA may raise money to offset the cost to the LEA attributed to fee waivers
436 granted to students through the LEA's foundation.

437 (4) An LEA shall direct donations provided to the LEA through the LEA's foundation
438 in accordance with the LEA's policies governing the foundation.

439 (5) If an LEA accepts a donation, the LEA shall prevent potential inequities in schools
440 within the LEA when distributing the donation.

441

442 **R277-407-8. Fee Waivers.**

443 (1)(a) All fees are subject to waiver.

444 (b) Fees charged for an activity, class, or program held outside of the regular school
445 day, during the summer, or outside of an LEA's regular school year are subject to waiver.

446 (c) Non-waivable charges are not subject to waiver.

447 (2)(a) Except as provided in Subsection (2)(b) and (2)(c), ~~[beginning with the 2020-~~
448 ~~21 school year,]~~an LEA may not use revenue collected through fees to offset the cost of
449 fee waivers by requiring students and families who do not qualify for fee waivers to pay an
450 increased fee amount to cover the costs of students and families who qualify for fee
451 waivers.

452 (b) An LEA may notify students and families that the students and families may
453 voluntarily pay an increased fee amount or provide a donation to cover the costs of other
454 students and families.

455 (c) An LEA may use revenue collected through a group fundraiser to cover the costs
456 of students and families who qualify for fee waivers.

457 ~~[(c) For an LEA with multiple schools, the LEA shall distribute the impact of fee~~
458 ~~waivers across the LEA so that no school carries a disproportionate share of the LEA's total~~
459 ~~fee waiver burden.]~~

460 (3) An LEA shall provide, as part of any fee policy or schedule, for adequate waivers
461 or other provisions in lieu of fee waivers to ensure that no student is denied the opportunity
462 to participate in a class or school-sponsored or supported activity because of an inability to
463 pay a fee.

464 (4) An LEA shall designate at least one person at an appropriate administrative level
465 in each school to review and grant fee waiver requests.

466 (5) An LEA shall administer the process for obtaining a fee waiver or pursuing an
467 alternative fairly, objectively, without delay, and in a manner that avoids stigma,
468 embarrassment, undue attention, and unreasonable burdens on students and parents.

469 (6) An LEA may not treat a student receiving a fee waiver or provision in lieu of a fee
470 waiver differently from other students.

471 (7) A school may not identify a student on fee waiver to students, staff members, or
472 other persons who do not need to know.

473 (8)(a) An LEA shall ensure that a fee waiver or other provision in lieu of fee waiver
474 is available to any student whose parent is unable to pay a fee.

475 (b) A school or LEA administrator shall verify fee waivers consistent with this rule.

476 [~~_____ (9) An LEA shall submit school fee compliance forms to the Superintendent for each~~
477 ~~school that affirm compliance with the permanent injunction, consistent with Doe v. Utah~~
478 ~~State Board of Education, Civil No. 920903376 (3rd District 1994).]~~

479 ([10]9) An LEA shall adopt a fee waiver policy for review and appeal of fee waiver
480 requests which:

481 (a) provides parents the opportunity to review proposed alternatives to fee waivers;

482 (b) establishes a timely appeal process, which shall include the opportunity to appeal
483 to the LEA or its designee; and

484 (c) suspends any requirement that a given student pay a fee during any period for
485 which the student's eligibility for waiver is under consideration or during which an appeal of
486 denial of a fee waiver is in process.

487 ([11]10) An LEA may pursue reasonable methods for collecting student fees, but
488 may not, as a result of unpaid fees:

489 (a) exclude a student from a school, an activity, class, or program that is provided,
490 sponsored, or supported by a school during the regular school day;

491 (b) refuse to issue a course grade; or

492 (c) withhold official student records, including written or electronic grade reports,
493 class schedules, diplomas or transcripts.

494 ([12]11)(a) A school may withhold student records in accordance with Subsection
495 [53G-8-212\(2\)\(a\)](#).

496 (b) Notwithstanding Subsection (12)(a), a school may not withhold any records
497 required for student enrollment or placement in a subsequent school.

498 ([13]12) A school is not required to waive a non-waivable charge.

499

500 **R277-407-9. Service In Lieu of Fees -- Voluntary Requests for Installment Plans.**

501 (1) Subject to the provisions of Subsection (2), an LEA may allow a student to
502 perform service in lieu of a fee, but service in lieu of a fee may not be required.

503 (2) An LEA may allow a student to perform service in lieu of a fee if:

504 (a) the LEA establishes a service policy that ensures that a service assignment is
505 appropriate to the:

506 (i) age of the student;

507 (ii) physical condition of the student; and

508 (iii) maturity of the student;

509 (b) the LEA's service policy is consistent with state and federal laws, including:

510 (i) Section [53G-7-504](#); and

511 (ii) the [Federal Fair Labor Standards Act, 29 U.S.C. 201](#);

512 (c) the service can be performed within a reasonable period of time; and

513 (d) the service is at least equal to the minimum wage for each hour of service.

514 (3)(a) A student who performs service may not be treated differently than other
515 students who pay a fee.

516 (b) The service may not create an unreasonable burden for a student or parent and
517 may not be of such a nature as to demean or stigmatize the student.

518 (4) An LEA shall transfer a student's service credit to:

519 (a) another school within the LEA; or

520 (b) another LEA upon request of the student.

521 (5)(a) An LEA may make an installment payment plan available to a parent or student
522 to pay for a fee.

523 (b) An installment payment plan described in Subsection (5)(a) may not be required
524 in lieu of a fee waiver.

525 (6) An LEA that charges fees shall adopt policies that include at least the following:

526 (a) a process for obtaining waivers or pursuing alternatives that is administered fairly,
527 objectively, and without delay, and avoids stigma and unreasonable burdens on students
528 and families;

529 (b) a process with no visible indicators that could lead to identification of fee waiver
530 applicants;

- 531 (c) a process that complies with the privacy requirements of The Family Educational
532 Rights and Privacy Act of 1974, 20 U.S.C. 1232g (FERPA);
533 (d) a student may not collect fees or assist in the fee waiver approval process;
534 (e) a standard written decision and appeal form is provided to every applicant; and
535 (f) during an appeal the requirement that the fee be paid is suspended.

536

537 **R277-407-10. Individual and Group Fundraising Requirements.**

538 (1) An LEA governing board shall establish a fundraising policy that includes a
539 fundraising activity approval process.

540 (2) An LEA's fundraising policy described in Subsection (1):

541 (a) may not authorize, establish, or allow for required individual fundraising;

542 (b) may provide optional individual fundraising opportunities for students to raise
543 money to offset the cost of the student's fees;

544 (c) may allow for required group fundraisers;

545 (d) may not deny a student membership on a team or group, based on the student's
546 non-participation in a fundraiser;

547 (e) shall require compliance with the requirements of Rule R277-113 when using
548 alternative methods of raising revenue that do not include students; and

549 (f) shall include a requirement that a school notify parents of required group
550 fundraising, letting parents and students know how and when specific details, as described
551 in Subsection ~~[(3)](4)~~, will be provided.

552 (3)(a) Revenue raised from a required group fundraiser shall benefit students who
553 participate in the group's activity, either individually or benefit the group as a whole.

554 (b) Revenue described in Subsection (3)(b) may be used to purchase supplies
555 used by the group or to offset fee waivers.

556 ~~[(3)](4)~~ The specific details described in Subsection (2)(f) shall include a description
557 of the nature of the required group fundraiser and the estimated participation time required
558 of the student or parent for the required group fundraiser.

559

560 **R277-407-11. Fee Waiver Eligibility.**

- 561 (1) A student is eligible for fee waiver if an LEA receives verification that:
- 562 (a) in accordance with Subsection 53G-7-504(4), based on the family income levels
- 563 established by the Superintendent as described in Subsection (2);
- 564 (b) the student to whom the fee applies receives SSI;
- 565 (c) the family receives TANF, or SNAP funding;
- 566 (d) the student is in foster care through the Division of Child and Family Services; or
- 567 (e) the student is in state custody.
- 568 (2) The Superintendent shall annually establish income levels for fee waiver eligibility
- 569 and publish the income levels on the Board's website.
- 570 (3) In lieu of income verification, an LEA may require alternative verification under
- 571 the following circumstances:
- 572 (a) If a student's family receives TANF or SNAP, an LEA may require the student's
- 573 family to provide to the LEA an electronic copy or screen-shot of the student's family's
- 574 eligibility determination or eligibility status covering the period for which a fee waiver is
- 575 sought from the Utah Department of Workforce Services;
- 576 (b) If a student receives SSI, an LEA may require a benefit verification letter from the
- 577 Social Security Administration;
- 578 (c) If a student is in state custody or foster care, an LEA may rely on the youth in
- 579 care required intake form and school enrollment letter or both provided by a case worker
- 580 from the Utah Division of Child and Family Services or the Utah Juvenile Justice
- 581 Department.
- 582 (d) An LEA may not subject a family to unreasonable demands for re-qualification.
- 583 (4) A school may grant a fee waiver to a student, on a case by case basis, who does
- 584 not qualify for a fee waiver under Subsection (1), but who, because of extenuating
- 585 circumstances is not reasonably capable of paying the fee.
- 586 (5) An LEA may charge a proportional share of a fee or reduced fee if circumstances
- 587 change for a student or family so that fee waiver eligibility no longer exists.
- 588 (6) An LEA may retroactively waive fees if eligibility can be determined to exist prior
- 589 to the date of the fee waiver application.

591 **R277-407-12. Fees for Textbooks and Remediation.**

592 (1) ~~[Beginning with the 2022-23 school year, a]~~An LEA may not charge a fee for a
593 textbook as provided in Section 53G-7-603, except for a textbook used for a concurrent
594 enrollment or advanced placement course as described in Subsection (2).

595 (2)(a) An LEA may charge a fee for a textbook used for a concurrent enrollment or
596 advanced placement.

597 (b) A fee for a textbook used for a concurrent enrollment or advanced placement
598 course is fee waivable as described in Section R277-407-8.

599

600 **R277-407-13. Budgeting and Spending Revenue Collected Through Fees -- Fee**
601 **Revenue Sharing Requirements.**

602 (1) An LEA shall follow the general accounting standards described in Rule [R277-](#)
603 [113](#) for treatment of fee revenue.

604 (2) An LEA shall:

605 ~~[(a)]~~ establish a spend plan for the revenue collected from each fee charged, ~~and~~

606 ~~[(b) if the LEA has two or more schools within the LEA, share revenue lost due to fee~~
607 ~~waivers across the LEA.]~~

608 (3)(a) A spend plan described in Subsection (2)(a) provides students, parents, and
609 employees transparency by identifying a fee's funding uses.

610 (b) An LEA or school's spend plan shall identify the needs of the activity, course, or
611 program for the fee being charged and shall include a list or description of anticipated types
612 of expenditures, for the current fiscal year or as carryover for use in a future fiscal year,
613 funded by the fee charged.

614 (4)(a) ~~[Financial inequities or disproportional impact of fee waivers may not fall~~
615 ~~inequitably on any one school within an LEA.~~

616 ~~[(b)]~~ An LEA that has multiple schools shall establish a procedure to identify and
617 address potential inequities due to the impact of the number of students who receive fee
618 waivers within each of the LEA's schools.

619 (b) For an LEA with multiple schools, the LEA shall distribute the impact of fee waivers
620 across the LEA so that no school carries a disproportionate share of the LEA's total fee waiver
621 burden.

622

623 **R277-407-14. Fee Waiver Reporting Requirements.**

624 An LEA shall collect the following information, which may be requested by the
625 Superintendent as part of the Superintendent's ~~administrative review~~ monitoring of the
626 LEA's school fees practices. ~~attach the following to the LEA's annual year-end report for~~
627 ~~inclusion in the Superintendent's annual report:]~~

628 (1) a summary of:

629 (a) the number of students in the LEA given fee waivers;

630 (b) the number of students who worked in lieu of a waiver;

631 (c) the number of students denied fee waivers; and

632 (d) the total dollar value of student fees waived by the LEA; and

633 ~~[(2) a copy of the LEA's fee and fee waiver policies;~~

634 ~~— (3) a copy of the LEA's fee schedule for students;~~

635 ~~— (4) the notice of fee waiver criteria provided by the LEA to a student's parent or~~
636 ~~guardian;~~

637 ~~— (5) a fee waiver compliance form approved by the Superintendent for each school~~
638 ~~and LEA;~~

639 ~~— (6) the total count of fees approved on the LEA schedule; and]~~

640 ([7]2) the total dollar amount of all fees charged to students within all schools within
641 the LEA.

642

643 **R277-407-15. Superintendent and LEA Policy and Training Requirements.**

644 (1) The Superintendent shall provide ongoing training, informational materials, and
645 model policies, as available, for use by LEAs.

646 (2) The Superintendent shall provide online training and resources for LEAs
647 regarding:

648 (a) an LEA's fee approval process;

- 649 (b) LEA notification requirements;
650 (c) LEA requirements to establish maximum fees;
651 (d) fundraising practices;
652 (e) fee waiver eligibility requirements, including requirements to maintain student
653 and family confidentiality; and
654 (f) community service or fundraising alternatives for students and families who
655 qualify for fee waivers.

656 (3) An LEA governing board shall annually review the LEA's policies on school fees,
657 fee waivers, fundraising, and donations.

658 (4) An LEA shall develop a plan for, at a minimum, annual training of LEA and school
659 employees on fee related policies enacted by the LEA specific to each employee's job
660 function.

661

662 **R277-407-16. Enforcement.**

663 (1) The Superintendent shall monitor LEA compliance with this rule. ~~[through~~
664 ~~administrative reviews.:]~~

665 [~~— (a) through the compliance reports provided in Section R277-407-14; and~~

666 ~~— (b) by such other means as the Superintendent may reasonably request at any time.]~~

667 (2) If an LEA fails to comply with the terms of this rule or request of the
668 Superintendent, the Superintendent shall send the LEA a first written notice of non-
669 compliance, which shall include a proposed corrective action plan.

670 (3) Within 45 days of the LEA's receipt of a notice of non-compliance, the LEA shall:

671 (a) respond to the allegations of noncompliance described in Subsection (2); and

672 (b) work with the Superintendent on the Superintendent's proposed corrective action
673 plan to remedy the LEA's noncompliance.

674 (4)(a) Within fifteen days after receipt of a proposed corrective action plan described
675 in Subsection (3)(b), an LEA may request an informal hearing with the Superintendent to
676 respond to allegations of noncompliance or to address the appropriateness of the proposed
677 corrective action plan.

678 (b) The form of an informal hearing described in Subsection (4)(a) shall be as
679 directed by the Superintendent.

680 (5) The Superintendent shall send an LEA a second written notice of non-compliance
681 and request for the LEA to appear before a Board standing committee if:

682 (a) the LEA fails to respond to the first notice of non-compliance within 60 days; or

683 (b) the LEA fails to comply with a corrective action plan described in Subsection
684 (3)(b) within the time period established in the LEA's corrective action plan.

685 (6) If an LEA~~[that failed to respond to a first notice of non-compliance]~~ receives a
686 second written notice of non-compliance, the LEA may:

687 (a)(i) respond to the notice of non-compliance described in Subsection (5); and

688 (ii) work with the Superintendent on a corrective action plan within 30 days of
689 receiving the second written notice of non-compliance; or

690 (b) within fifteen days after receipt of the second notice seek an appeal~~[as described~~
691 ~~in Subsection (8)(b).]~~ before a Board standing committee.

692 (7) If an LEA that ~~[failed]~~fails to respond to a first notice of non-compliance, and
693 fails to [comply with either of the options described in Subsection (6)]respond to a second
694 notice of non-compliance, nor seeks an appeal as described in Subsection (6)(b), the
695 Superintendent shall impose one of the financial consequences described in Subsection
696 (10).

697 (8)(a) Prior to imposing a financial consequence described in Subsection (10), the
698 Superintendent shall provide an LEA thirty days' notice of any proposed action.

699 (b) The LEA may, within fifteen days after receipt of a notice described in Subsection
700 (8)(a), request an appeal before ~~[the]~~a Board standing committee.

701 (9) If the LEA does not request an appeal described in Subsection (8)(b), or if after
702 the appeal the Board finds that the allegations of noncompliance are substantially true, the
703 Superintendent may continue with the suggested corrective action, formulate a new form of
704 corrective action or additional terms and conditions which must be met and may proceed
705 with the appropriate remedy which may include an order to return funds improperly
706 collected.

707 (10) A financial consequence may include:

708 (a) requiring an LEA to repay an improperly charged fee, commensurate with the
709 level of non-compliance;

710 (b) withholding all or part of an LEA's monthly Minimum School Program funds until
711 the LEA comes into full compliance with the corrective action plan; and

712 (c) suspending the LEA's authority to charge fees for an amount of time specified by
713 the Superintendent or Board in the determination.

714 (11) The Board's decision described in Subsection (9) is final and no further appeals
715 are provided.

716

717 ~~[R277-407-17. Enforceable Date.~~

718 ~~——(1) This rule will be enforceable beginning January 1, 2020.]~~

719

720 **KEY: education, school fees**

721 **Date of Last Change: November 10, 2020**

722 **Notice of Continuation: August 19, 2021**

723 **Authorizing, and Implemented or Interpreted Law: [Art X Sec 2](#); [Art X Sec 3](#); [53E-3-](#)**

724 **[401\(4\)](#); [53G-7-503](#); [Doe v. Utah State Board of Education, Civil No. 920903376](#)**